# Fostering Cooperative Decision Making Among Global Stakeholders in Space Case Study of Latin American Approaches to Space Sustainability

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- SWF is a private operating foundation dedicated to the secure and sustainable use of space
- Why space sustainability? Increasing reliance on space assets coupled with potentially destabilizing trends
- SWF Focus Areas
  - Space Sustainability
  - Space Law and Policy
  - Human and Environmental Security



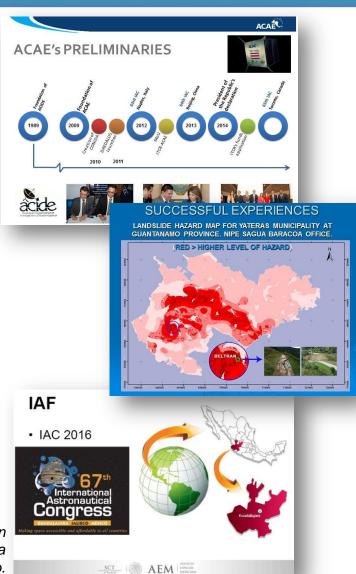
Screenshot from Stuffinspace.net; cover of Apogeo Spatial spring issue; panelists at "Challenges in Sharing Weather Satellite Spectrum with Terrestrial Networks" event held in Wash. D.C.



#### **Background: Space in Latin America**

- Range of space development across the region, recent emphasis on formalization and diversification
- Development steps vary; active mix of industry, government, and academic activities
- Some programs had military beginnings in the 1960s, others a more recent emergence (2000s)
- Two main trends:
  - Challenge of making the case for space
  - Strong linkage with practical goals of development agenda

Slides from SWF-ACAE workshop in 2015 by representatives from Costa Rica, Cuba, and Mexico.



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#### **Snapshot of space nations**

#### **ARGENTINA**



- Since 1960s; civil agency est. 1991
- Latest national space plan for 2004-2015
- Broad range of activities; including Tronador rocket program

#### **BRAZIL**



- Since 1960s
- Civilian agency est.
   1994
- PNAE issued in 10year increments (latest 2013)
- Focus on industrial development, and meeting national needs

#### **COLOMBIA**



- Momentum with 2002 CEA hosting
- Colombian Space Commission led by Air Force
- Academia a primary player, ex. cubesat university programs (Libertad 1)



#### **Snapshot of space nations**

#### **MEXICO**



- Since 1950s decentralized activities
- Agency est. 2010
- PNAE issued in 2012
- Industry roadmap -Orbit Plan - issued
   2013
- IAC host in 2016

#### **PERU**



- Est. 1974 (Ministry of Defense), space agency since 2007
- Joined APSCO in 2005
- 2016 est. satellite imagery processing center

#### **VENEZUELA**



- Agency est. 2007
- Emphasis: telecomm; Earth observations
- VeneSat-1, VRSS-1
- Progress towards indigenous capabilities



#### **Space sustainability: Background**

- Space sustainability
  - No official definition; Growing awareness of risks to the continued ability to use and derive benefits from space
- International efforts on specific issues (e.g. space debris) and larger question of shared understanding of responsible behavior in space
- Engagement with new space actors key to these efforts for legitimacy, effectiveness, and widespread adoption
- Need for political, legal/regulatory steps, not just technical solutions
- Prior research highlighted role of regional dynamics in common approaches to space sustainability
- Case study of Latin America and Caribbean (LAC) region Analysis of national statements and documents; expert interviews; participation in relevant international forums



#### Adopting a regional lens

#### International cooperation: A consistent theme

- Captured in the statements and plans of the agencies and country leadership
- Couched as both need (technology transfer) and commitment (political goal)
- Manifest through bilateral, regional, and multilateral (international) engagement

#### **Drivers for regional cooperation**

- Shared socioeconomic challenges = drivers for space investment
- Limited resources (financial, institutional, human capital)
- Political commitment to regional development

#### Multiple cooperation mechanisms

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#### Sustainability in regional context

Promoting Cooperative Solutions for Space Sustainability



Clockwise: Slides from workshop presentations by representatives from Costa Rica, Cuba, and Mexico.

- Shared goals and priorities across the region (space applications; international cooperation; capacity development/tech transfer)
- UNCOPUOS identified as key multilateral space forum, GRULAC as an active regional body
- Link between space sustainability and broader concept of development is shared
  - Caveat: Differences in how countries have chosen to organize space activities and how they develop political positions on space issues

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#### Regional engagement in sustainability efforts

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- Leadership within UNCOPUOS (Colombia)
- Membership in Group of Governmental Experts on Transparency and Confidence-building Measures in Outer Space Activities (Brazil)
- Active national and regional participation in Working Group on the Long-term Sustainability of Outer Space Activities
- Participation in consultations of draft International Code of Conduct for Outer Space Activities (several, including Brazil, Cuba, Mexico)
- Sustainability measures emerging nationally (e.g. debris mitigation guidelines)
- Other targets of opportunity: SWF/ACAE hosted regional sustainability workshop in Costa Rica in 2015

The LTS guidelines are an "essential intermediate step towards establishing a legally binding framework that will help ensure that the benefits of outer space activities can be enjoyed by all of mankind for generations to come." - GRULAC proposal (A/AC.105/C.1/2015/CRP.19/Rev.1.2015)

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#### Discussion of key themes

#### Involvement at home and abroad

- Substantive involvement internationally
- Sustainability emerging in national discussions/implementation

#### Procedural concerns

 General support for multilateral initiatives, but significant concerns over process: strong preference for consensus-based, traditional forums, and legally binding mechanisms

#### **Content issues**

- Objections to reference to self-defense
- Desire for explicit commitment to exclusively peaceful use of space
- Priority to promote accessibility to space, also viewed as not imposing restrictions on developing countries



SWF-ACAE workshop in Costa Rica. Credit: Marco Hernández. swfound.org

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#### **Final considerations**

- Space in the region: Diversity of experiences, common priorities and areas of interest
- Commonalities manifest in consistency of views on space-related issues (e.g. space security and space sustainability)
- Group dynamics not just defined geographically (e.g. BRICS); strong partnerships also exist with countries outside of the region (e.g Brazil and China)
- Shared challenges impacting space efforts/ cooperation:
  - Lack of resources
  - Lack of sustained political commitment
  - Limited institutional coordination
- Given commitment to regional cooperation, value in Latin American-led sustainability discussions, particularly moving into implementation



#### **THANK YOU!**

Questions? Comments?

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